# DISTRIBUTION INTEGRITY MANAGEMENT Developing a Regulatory Approach

23<sup>rd</sup> World Gas Conference Amsterdam, The Netherlands June 7, 2006



## Outline

Regulatory Road to Distribution Integrity

> Approach

> Analysis of Incidents

> What We Have Learned

Next Steps and Timeline



### Regulatory Road to Distribution Integrity Initiative

Liquid Pipelines Integrity Mgmt Rule (2000)
Pipeline Safety Legislation (2002)
DOT Transmission Regulations (2003)
DOT-IG Issued Report (June 2004)
Congressional Hearings (June/July 2004)



Approach: American Gas Foundation Study Independent Technical Foundation for Government and Industry to Analyze Safety Performance Trends Causes of Incidents Potential Gaps in State and Federal Regulations

Published January 2005
 Conducted by URS Corporation
 Involved State Regulators and Utility Operators
 Incidents Analyzed Over 12 year period (1990-2002)
 Operators Surveyed
 Comparison Made of Distribution Vs Transmission Systems



#### Approach: American Gas Foundation Study *Findings*

- 62% of incidents are property damage only (no fatalities or injuries.)
- Excavation or outside force damage leading cause of incidents
- All threats addressed by regulatory measures and/or industry practices, often in multiple ways
- Nearly all operator respondents exceed code requirements to address bare steel or cast iron management and excavation damage prevention
- Distribution systems differ significantly from transmission systems – similar approach to integrity management is not appropriate.



Approach: DOT Distribution Integrity Stakeholder Team Study Integrity Management for Gas Distribution: Report of Phase 1 Investigations

Stakeholder teams formed in 2005

- State and federal regulators
- Utility operators
- Firefighter and public representation

≻Multiple meetings held throughout 2005

American Gas Foundation Study starting point

DOT Study Completed January, 2006



#### **Approach: Operator and Regulator Objectives**

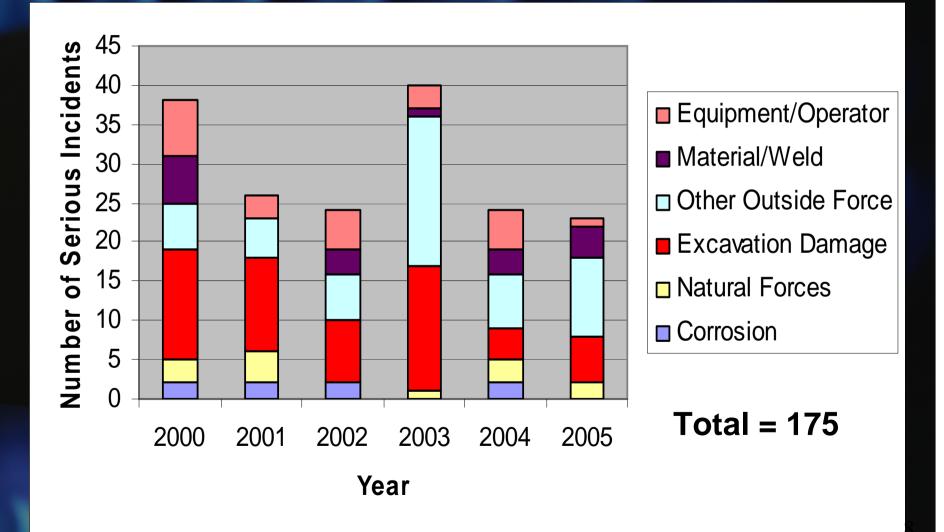
Common sense, risk-based, and technically defensible approach to address
➢ Aging infrastructure
➢ Increased excavation activity

While continuing to deliver natural gas reliably and efficiently
➢ Not placing undue burden on consumer
➢ Meeting today's and future energy needs



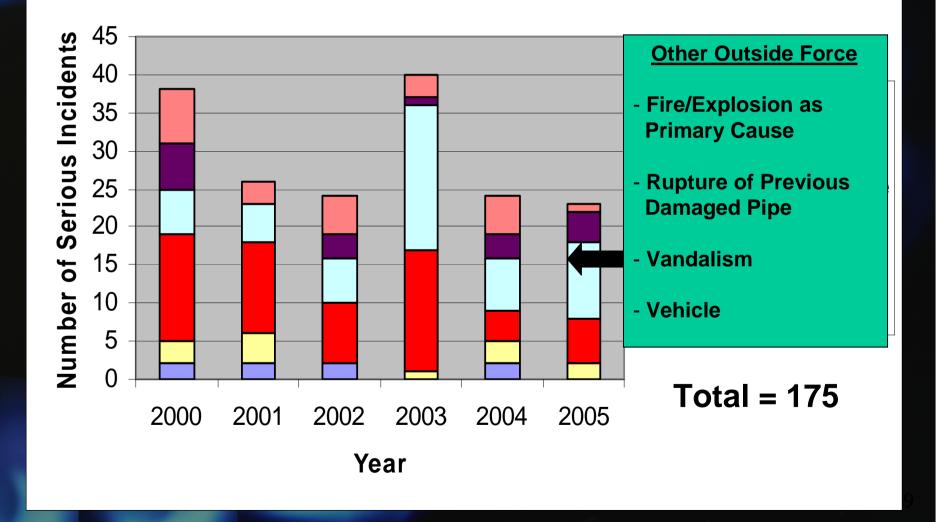
#### **Distribution Serious Incidents\*** by Cause

\* Serious incidents are those involving fatality or injury

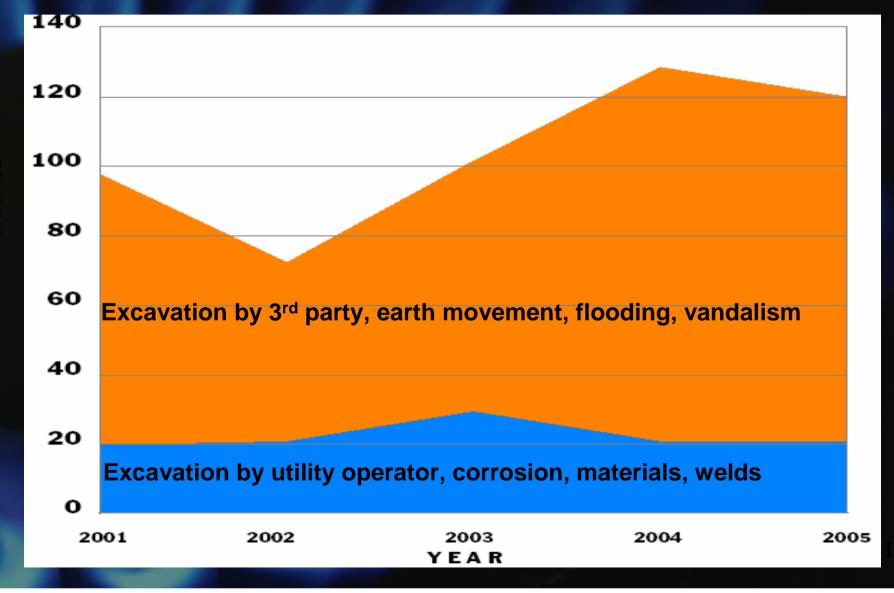


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## Incidents Directly Under Operator Control Are Low



### What We Have Learned

 $\succ$  The distribution pipeline systems operations are currently safe but there are opportunities for improvement

#### Overall Approach

- ✓ High-level, flexible federal regulation
- ✓ Implementation guidance
- $\checkmark$  Nation-wide education program and federal legislation to prevent excavation damage
- ✓ Continue research and development
- Operator written integrity management plan requirements:
  - ✓ Address leaks responsibly
  - ✓ Perform a risk assessment to determine if excess flow valves should be installed (if not already installing devices)
  - ✓ Collect meaningful performance measures



# Distribution Integrity Management Rulemaking Timeline and Next Steps

2004	2005	2006	2007	2008	2009
	<ul> <li>Development of Stakeholder Report</li> </ul>		• Final Rule		<ul> <li>Operators</li> <li>Implement Plans</li> </ul>
<ul> <li>AGF Study</li> <li>DOT Public Meeting</li> </ul>	<ul> <li>Proposed Rule</li> <li>Development of Guide Material</li> </ul>			•Operators Develop Plans	
				A	GA American Gas Association

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